

PLANNING PROPOSAL

FOR

BATHURST REGIONAL LOCAL ENVIRONMENTAL PLAN 2014

OPEN SPACE AMENDMENT

(20.00341)

Rezoning of Land to RE1 (Public Recreation)

Table of Contents

Contents

Backgro	und5	5
Part 1	Objectives or intended outcomes6	3
1.1	Introduction6	3
1.2	The subject land	5
Part 2	Explanation of Provisions	7
2.1	Introduction	3
Part 3	Justification	
Sectio	n A – Need for the Planning Proposal	
1.	Is the Planning Proposal a result of any strategic study or report?	
2.	Is the Planning Proposal the best means of achieving the objectives or intended	
	comes, or is there a better way?	
	n B – Relationship to strategic planning framework	9
3.	Is the Planning Proposal consistent with the objectives and actions of the	
	licable regional or sub-regional strategy (including the Sydney Metropolitan Strategy	
	exhibited draft strategies)?)
4.	Is the Planning Proposal consistent with a Council's local strategy or other local	
	tegic Plan?11	
5.	Is the Planning Proposal consistent with applicable State Environmental Planning	
	cies?	3
6.		
	ctions)?	1
	n C – Environmental , social and economic impact	
7.	to allore any interineed that entited habitat of an eaterined openeo, pepalaterine of	
	logical communities, or their habitats, will be adversely affected as a result of the	
	posal?	
9.		
	cts?	
	n D State and Commonwealth interests	
10.)
11.	•••••••••••••••••••••••••••••••••••••••	_
	ordance with the Gateway Determination?)
Part 4	Mapping	
Part 5	Community Consultation	_
	Project timeframe	
	x 1 - Bathurst Open Space Strategy 2040	
Appendix	x 2 - Council Report and Minute to proceed with Planning Proposal	•

Schedule of Maps

Attachment Number	Name
1	Abercrombie - Llanarth
2	Bathurst City - Peel Street
3	Bathurst City - East of Morrissett Street
4	Eglinton
5	Kelso North & Laffing Waters - South of Hereford Street
6	Kelso North & Laffing Waters - Durham Street & Ballie Street
7	Kelso North & Laffing Waters - North of Hereford Street & Sporting Complex
8	Kelso North & Laffing Waters - Hereford Street & Gilmour Street
9	Raglan
10	West Bathurst
11	Gormans Hill

Bathurst Local Environmental Plan Map Amendments

Map Number	Map Name	Version
Land Zone Map		
LZN_011A	Land Zone Map – Sheet LZN_011A	A
LZN_011B	Land Zone Map – Sheet LZN_011B	A
LZN_011F	Land Zone Map – Sheet LZN_011F	A
Lot Size Map		
LSZ_011A	Lot Size Map – Sheet LSZ_011A	A
LSZ_011B	Lot Size Map – Sheet LSZ_011B	A
LSZ_011F	Lot Size Map – Sheet LSZ_011F	A
Height of Buildin	gs Map	
HOB_011B	HOB_011B	HOB_011B
Minimum Lot Siz	e—Dual Occupancy Map	
LSD_011B	Minimum Lot Size—Dual Occupancy Map – Sheet LSD_011B	A
Minimum Lot Siz	e—Multi Dwelling Housing and Residential Flat Buildings N	<u>lap</u>
LSM_011B	Minimum Lot Size—Multi Dwelling Housing and Residential Flat Buildings Map – Sheet LSD_011B	A

List of Appendices

Appendix Number	Name
1	Executive Summary - Bathurst Open Space Strategy 2040, adopted 15 th April 2020
2	Council Minute to proceed with Planning Proposal.

Relevant Planning Authority Details

Relevant Planning Authority:	Bathurst Regional Council
Contact Person:	Mr Neil Southorn
	Director, Environmental Planning and Building Services
Contact Phone Number:	02 63336 211
Contact email address:	council@bathurst.nsw.gov.au

Background

Council has undertaken a review of the current open space (local and regional level and active and passive), its current usage level and facilities available at each location, under the Bathurst Regional Local Environmental Plan (LEP) 2014, through the Bathurst Open Space Strategy 2040, (OSS) adopted 15th April 2020 **(refer to appendix 1)** specifically to:

- predict the optimum level of open space provision (on a per capita basis) for the population of Bathurst (local/regional and active/passive),
- prioritise the actions of Council in relation to purchase, embellishment and/or upgrading of open space,
- identify any open space that may be suitable for disposal or repurposing,
- establish and/or review the minimum standards (including embellishment) of open space in accordance with Council's adopted open space hierarchy or asset maintenance level classifications, and
- identify the optimum location of future open space (local and regional and active and passive open space), particularly in the growing suburban locations.

Through the review, 67 parcels of Council owned land have been identified that should be re-zoned to RE1 Public Recreation to support the recommendations of the OSS. One parcel of private land, relating to the garden of one residential property that is incorrectly zoned as RE1 Public Recreation, part of Proctor Park, is proposed to be zoned as R1 Residential.

The purpose of this Planning Proposal is to rezone 67 parcels of Council owned land to Zone RE1 Public Recreation to support the recommendations of the OSS and to reflect the current use of the land for recreation purposes and to rezone one parcel of private residential land from RE1 to R1 to ensure it is correctly zoned.

The 68 land parcels and why each is required to be rezoned is shown in the tables and maps at **attachments 1-11**.

A copy of the Council report and minute to proceed with the Planning Proposal is "provided at **appendix 2**.

If the Planning Panel so determines, Council will accept the delegated functions offered to it pursuant to Section 59 of the Environmental Planning and Assessment Act 1979.

The Planning Proposal has been prepared in accordance with Section 55 of *the Environmental Planning and Assessment Act 1979* (the Act) and the relevant Department of Planning Guidelines, including *A Guide to Preparing Local Environmental Plans* and *A Guide to Preparing Planning Proposals*.

Part 1 Objectives or intended outcomes

1.1 Introduction

The purpose of this Planning Proposal is to rezone 67 land parcels from R1 General Residential, R5 Large Lot Residential, RU1 Primary Production, RU4 Primary Production Small Lots, RE2 Private Recreation or IN1 Industrial to RE1 Public Recreation in order to reflect the current use of the land for recreation purposes and to support the recommendations of the Bathurst Open Space Strategy 2040, (OSS) adopted 15th April 2020 **(refer to appendix 1).**

In addition, this Planning Proposal proposes to rezone one land parcel from RE1 Public Recreation to R1 General Residential as this is part of a garden of a private residential property and has been inappropriately zoned as RE1 Public Recreation, part of Proctor Park.

1.2 The subject land

The land the subject of this planning proposal is set out in **attachments 1 - 11**. The table and maps provide a detailed breakdown of the 68 land parcels proposed to be rezoned and what their current zoning is under the Bathurst Regional Local Environmental Plan 2014. The 68 parcels are set into 7 precincts across 11 maps.

Abercrombie - Llanarth

The proposed rezoning of the one parcel of land in Abercrombie – Llanarth (**Attachment 1**) is to ensure the northern side of O'Keefe park is correctly zoned to match its current use as RE1 Public Recreation.

Bathurst City

Eleven parcels of land are proposed to be rezoned in Bathurst City (**Attachments 2 and 3**) to allow the existing footpath next to the Macquarie River to be correctly zoned as RE1 Public Recreation and to also allow for additional connectivity to the Macquarie River from the surrounding streets across some unused land.

Eglinton

Five parcels of land within Eglinton (**Attachment 4**) are proposed to be rezoned as RE1 Public Recreation to bring forward the recommendations of the OSS and to secure the land for future recreation purposes.

Kelso North & Laffing Waters

In the Kelso – Laffing Waters area (**Attachments 5 – 8**), a total of 45 parcels of land are proposed to be rezoned. Thirsty eight of these are Council owned land within the floodplain and are proposed to be rezoned RE1 Public Recreation to reflect their current usage. The proposed rezoning would not prevent the agricultural use of these lands. Three of the 45 parcels are proposed to be rezoned to ensure the existing sporting use of rugby league and rugby union facilities and playing pitches are correctly zoned along with an additional parcel which has dual code rugby pitches proposed on it. The final 3 parcels proposed to be rezoned are in the Kelso North – Laffing Waters area and will bring forward the

recommendations of the Open Space Strategy and secure the land for future recreation purposes.

Raglan

Raglan (**Attachment 9**) has one parcel proposed to be rezoned. This is to allow a drainage line to be rezoned to RE1 Public Recreation.

West Bathurst

Three parcels of land within West Bathurst (**Attachment 10**) are proposed to be rezoned to RE1 Public Recreation to bring forward the recommendations of the Open Space Strategy.

Gormans Hill

Two land parcels within Gormans Hill (**Attachment 11**) are proposed to be rezoned. One land parcel is proposed to be rezoned from R1 to RE1 to reflect its current use as part of Proctor Park. In addition, one land parcel of private residential land, relating to the garden of a residential property, is proposed to be rezoned from RE1 to R1 to reflect its current use as General Residential.

All of the land parcels proposed to be rezoned as RE1 are owned by Council. The land is not proposed to be reclassified under the Local Government Act. One privately owned property will be rezoned from RE1 to R1.

Part 2 Explanation of Provisions

2.1 Introduction

The Rezoning of Land to RE1 (Public Recreation) Planning Proposal involves an amendment to the Bathurst Regional Local Environmental Plan 2014, to rezone 67 land parcels from R1 General Residential, R5 Large Lot Residential, RU1 Primary Production, RU4 Primary Production Small Lots, RE2 Private Recreation and IN1 Industrial to RE1 Public Recreation, and one land parcel from RE1 to R1.

This amendment will have the effect of enabling the 67 land parcels to be used as Public Recreation to reflect the current use of the land for recreation purposes and to support the recommendations of the Bathurst Open Space Strategy 2040, (OSS) adopted 15th April 2020 (refer to appendix 1) along with allowing part of one parcel of private land, to be rezoned as R1 General Residential, reflecting its current land use.

PART 3 Justification

Section A – Need for the Planning Proposal

1. <u>Is the Planning Proposal a result of an endorsed local strategic planning statement,</u> <u>strategic study or report?</u>

Yes. Council has undertaken a review of the current open space (local and regional level and active and passive), its current usage level and facilities available at each location as part of the Bathurst 2040 Open Space Strategy, which was adopted on 15th April 2020 (refer to appendix 1).

As part of the development of the Strategy, a number of parcels were identified that are zoned R1 General Residential, R5 Large Lot Residential, RU1 Primary Production, RU4 Primary Production Small Lots, RE2 Private Recreation or IN1 Industrial that do not reflect their current use of the land for recreation purposes. The Planning Proposal aims to alter the zone of the land from their current zoning to RE1 Public Recreation along with rezoning part of one parcel of private residential land from RE1 Public Recreation to R1 General Residential to reflect its current uses.

Planning Priority 18 of Council's draft Local Strategic Planning Statement (LSPS) relates to the provision, embellishment and maintenance of open space within the region. Specifically, this planning proposal goes to achieve Actions 18.4 and 18.12 of the LSPS.

Council has resolved to prepare a planning proposal to rezone the aforementioned 68 land parcels. (**refer appendix 2**).

2. <u>Is the Planning Proposal the best means of achieving the objectives or intended</u> outcomes, or is there a better way?

The Planning Proposal is the only means of achieving rezoning the 67 parcels of land to RE1 Public Recreation and one parcel of land to R1 General Residential. The only avenue to rezone land parcels is via a Planning Proposal.

Section B – Relationship to strategic planning framework

3. <u>Is the Planning Proposal consistent with the objectives and actions of the applicable</u> regional or sub-regional strategy (including the Sydney Metropolitan Strategy and <u>exhibited draft strategies)?</u>

The following table addresses the evaluation criteria for the consistency with the regional and sub-regional strategies, as required by the guidelines for preparing a Planning Proposal.

Evaluation criteria	Y/N	Comment
 Does the proposal have strategic merit and: Is consistent with a relevant local strategy endorsed by the Director General; or Is consistent with the relevant regional strategy or Metropolitan Plan; or Can it demonstrate strategic merit, giving consideration to the relevant section 9.1 directions applying to the site and other strategic considerations (e.g. proximity to existing urban areas, public transport and infrastructure accessibility, providing jobs closer to home etc) 	Yes	The Planning Proposal is consistent with the Bathurst Region Urban Strategy 2007. The Planning Proposal is consistent with the Central West and Orana Regional Plan. The Planning Proposal is considered to be consistent with the relevant Section 9.1 directions of the Minister. They are explained later in this Planning Proposal documentation. Planning Priority 18 of Council's draft Local Strategic Planning Statement relates to the provision, embellishment and maintenance of open space within the region. Specifically, this planning proposal goes to achieve Actions 18.4 and 18.12 of the LSPS.
 Does the proposal have site specific merit and is it compatible with the surrounding land uses, having regard to the following: The natural environment (including known significant environmental values, resources or hazards) and The existing uses, approved uses and likely future uses of the land in the vicinity of the proposal; and The services and infrastructure that are or will be available to meet the demands arising from the proposal and any proposed financial arrangements for infrastructure provision. 	Yes	 The objectives of land zoned as RE1 Public Recreation, as described in the LEP, is: To enable land to be used for public open space or recreational purposes. To provide a range of recreational settings and activities and compatible land uses. To protect and enhance the natural environment for recreational purposes. To protect and conserve the historical and scenic quality of Bathurst's open space areas. To provide a network of open space that encourages walking and cycling. The land proposed to be rezoned to RE1 would meet the objectives for RE1 land as described in the LEP. The objectives of land zoned as R1 General Residential, as described in the LEP, is:

Evaluation criteria	Y/N	Comment
		 To provide for the housing needs of the community. To provide for a variety of housing types and densities. To enable other land uses that provide facilities or services to meet the day to day needs of residents. To provide housing choice and affordability by enabling opportunities for medium density forms of housing in locations and at densities that complement the surrounding residential environment. To protect and conserve the historic significance and scenic quality of the urban villages of Eglinton, Raglan and Perthville. To enable commercial development that is compatible with the amenity of the area and does not prejudice the status and viability of the Bathurst central business district as the retail, commercial and administrative centre of Bathurst.
		The land proposed to be rezoned to R1 would meet the objectives for R1 land as described in the LEP.

4. <u>Is the Planning Proposal consistent with a Council's local strategy or other local</u> <u>strategic Plan?</u>

The Planning Proposal is consistent with the Draft Bathurst Regional Local Strategic Planning Statement (LSPS) 2020.

Planning Priority 18.4 of the LSPS states that an action of the LSPS will be to review provisions in Council's planning instruments to implement the Bathurst 2040 Open Space Strategy, and in particular to establish minimum levels of development/embellishment of open space, including preferred size, service access radius, minimum road frontage, usable area for main purpose, slope and topography, flooding and other hazards, paths and access, and other design criteria (e.g. facilities and lighting).

This Planning Proposal seeks to ensure land is appropriately zoned as recommended by the Open Space Strategy.

5. <u>Is the Planning Proposal consistent with applicable State Environmental Planning</u> <u>Policies?</u>

Council has undertaken a review to determine whether or not the Planning Proposal is consistent with the State Environmental Planning Policies.

State Environmental Planning Policy (SEPP)	Compliance (Yes/No or Not Relevant)
SEPP No 19 – Bushland in Urban Areas	Not Relevant
SEPP No 21 – Caravan Parks	Not Relevant
SEPP No 33 – Hazardous and Offensive	Not Relevant
Development	
SEPP No 36 – Manufactured Home Estates	Not Relevant
SEPP No 47 – Moore Park Showground	Not Relevant
SEPP No 50 – Canal Estate Development	Not Relevant
SEPP No 55 – Remediation of Land	Not Relevant
SEPP No 64 – Advertising and Signage	Not Relevant
SEPP No 65 – Design Quality of Residential	Not Relevant
Flat Development	
SEPP No 70 – Affordable Housing (Revised	Not Relevant
Schemes)	
SEPP (Aboriginal Land) 2019	Not Relevant
SEPP (Affordable Rental Housing) 2009	Not Relevant
SEPP (Building Sustainability Index: BASIX)	Not Relevant
2004	
SEPP (Coastal Management) 2018	Not Relevant
SEPP (Concurrences and Consents) 2018	Not Relevant

State Environmental Planning Policy (SEPP)	Compliance (Yes/No or Not Relevant)
SEPP (Educational Establishments and Child Care Facilities) 2017	Not Relevant
SEPP (Exempt and Complying Development Codes) 2008	Not Relevant
SEPP (Gosford City Centre)	Not Relevant
SEPP (Housing for Seniors or People with a Disability)2004	Not Relevant
SEPP (Infrastructure) 2007	Not Relevant
SEPP (Koala Habitat Protection) 2019	Not Relevant
SEPP (Kosciuszko National Park – Alpine Resorts) 2007	Not Relevant
SEPP (Kurnell Peninsula) 1989	Not Relevant
SEPP (Mining, Petroleum Production and Extractive Industries) 2007	Not Relevant
SEPP (Penrith Lakes Scheme) 1989	Not Relevant
SEPP (Primary Production and Rural Development) 2019	Whilst 46 parcels of lands are currently zoned for rural purposes, one RU1 and 45 RU4, they are not currently used for agricultural purposes. The proposed rezoning to RE1 will better reflect the current uses as recreational land. Council considers that the rezoning is unlikely to have any impact on the agricultural viability in the Bathurst region.
	The rural zoned land within the Kelso-North – Laffing Waters area is flood prone and owned by Council, with the parcels comprising small

State Environmental Planning Policy (SEPP)	Compliance (Yes/No or Not Relevant)
	holdings. Given the flood plain, Council is unlikely to make any significant agricultural investment in relation to these lands. The majority of these parcels were purchased by the Council under the voluntary acquisition for properties on flood plains.
SEPP (State and Regional Development) 2011	Not Relevant
SEPP (State Significant Precincts) 2005	Not Relevant
SEPP (Sydney Water Drinking Catchment) 2011	Not Relevant
SEPP (Sydney Region Growth Centres) 2006	Not Relevant
SEPP (Three Ports) 2013	Not Relevant
SEPP (Urban Renewal) 2010	Not Relevant
SEPP (Vegetation in Non-Rural Areas) 2017	Not Relevant
SEPP (Western Sydney Employment Area) 2009	Not Relevant
SEPP (Western Sydney Parklands) 2009	Not Relevant

6. <u>Is the Planning Proposal consistent with applicable Ministerial Directions (s. 9.1</u> <u>directions)?</u>

Council has undertaken a review to ensure the planning proposal is consistent with all relevant Section 9.1 Ministerial Directions issued by the Minister for Planning to relevant planning authorities under section 9.1 of the Environmental Planning and Assessment Act 1979.

All relevant Section 9.1 Ministerial Directions are considered in the following table.

Section 9.1	Consistency
Ministerial	
Direction	
1. Employment and	resources
1.1 Business and Industrial Zones	The proposed parcel of land to be rezoned from IN1 to RE1 is over a drainage line and is currently open space. The proposed rezoning would be consistent with the ministerial direction and would not result in an impact on business or industry or a loss of floorspace.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
1.2 Rural Zones	The Rural Zone parcels proposed to be rezoned will not be rezoned to residential, business, industrial, village or tourist zone and will not contain provision to increase the residential density of the land as R1 dwellings are prohibited in the zone. Council is therefore satisfied that the planning proposal is
	consistent with the requirements of the direction.
1.3 Mining, Petroleum Production and Extractive Industries	Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
1.4 Oyster	Not applicable.
Aquaculture	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
1.5 Rural Lands	 Whilst 46 parcels of lands are currently zoned for rural purposes, one RU1 and 45 RU4, they are not currently used for agricultural purposes. The proposed rezoning to RE1 will better reflect the current uses as recreational land. Council considers that the rezoning is unlikely to have any impact on the agricultural viability in the Bathurst region. The rural zoned land within the Kelso-North – Laffing Waters
	area is floodprone and owned by Council, with the parcels comprising small holdings which, given that they are flood prone, are unlikely to see any significant agricultural investment made by Council. The majority of these parcels were purchased by the Council under the voluntary acquisition for properties on flood plains.
	Notwithstanding the above, extensive and intensive plant agriculture remain a permitted use where current under the new RE1 zone.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.

Section 9.1 Ministerial Direction Consistency 2. Environment and Heritage 2.1 Environment Protection Zones Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.2 Coastal Protection Not applicable. Protection Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.3 Heritage Conservation Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.4 Recreation Vehicle Areas Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.5 Application of E2 and E3 Zones and Environmental Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
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2.1 Environment Not applicable. Protection Zones Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.2 Coastal Not applicable. Protection Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.3 Heritage Not applicable. Conservation Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.4 Recreation Not applicable. Vehicle Areas Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction. 2.5 Application of E2 and E3 Zones and Environmental Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
Protection ZonesCouncil is satisfied that the planning proposal is consistent with the requirements of the direction.2.2 Coastal ProtectionNot applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.2.3 Heritage ConservationNot applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.2.4 Recreation Vehicle AreasNot applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.2.5 Application of E2 and E3 Zones and EnvironmentalNot applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
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ConservationCouncil is satisfied that the planning proposal is consistent with the requirements of the direction.2.4 Recreation Vehicle AreasNot applicable.Council is satisfied that the planning proposal is consistent with the requirements of the direction.2.5 Application of E2 and E3 Zones and EnvironmentalNot applicable.Council is satisfied that the planning proposal is consistent with the requirements of the direction.
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Vehicle AreasCouncil is satisfied that the planning proposal is consistent with the requirements of the direction.2.5 Application of E2 and E3 Zones and EnvironmentalNot applicable.Council is satisfied that the planning proposal is consistent with the requirements of the direction.
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and E3 Zones and Environmental Council is satisfied that the planning proposal is consistent with the requirements of the direction.
Environmental Council is satisfied that the planning proposal is consistent with the requirements of the direction.
Overlays in Far North Coast LEPs
3. Housing, Infrastructure and Urban Development
 3.1 Residential Zones 15 land parcels are currently zoned as a R1 residential zone. The loss of residential land is seen as negligible as the land is being rezoned to match its existing use as public recreation open space. The land is Council land and is not proposed for future residential development. Council is satisfied that the planning proposal is
consistent with the requirements of the direction.
3.2 Caravan Parks Not applicable.
and Manufactured Home EstatesCouncil is satisfied that the planning proposal is consistent with the requirements of the direction.
3.3 Home Not applicable.
Occupations Council is satisfied that the planning proposal is consistent with the requirements of the direction.
3.4 Integrating LandNot applicable.Use and Transport

Section 9.1 Ministerial Direction	Consistency
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
3.5 Development Near Licensed Airports and Defence Airfields	The proposal does not alter or remove a provision relating to land in the vicinity of a licensed aerodrome. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
3.6 Shooting Ranges	The proposal does not affect land adjacent or adjoining an existing shooting range.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
3.7 Reduction in non-hosted short term rental accommodation period	Not applicable. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
4. Hazard and Risk	
4.1 Acid Sulfate Soils	The Bathurst Region does not include any land identified on Acid Sulfate Soils Planning maps held by the Department.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
4.2 Mine Subsidence and Unstable Land	The Bathurst Region does not include any land identified as within a Mine Subsidence District proclaimed under the Mine Subsidence Compensation Act 1961.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
4.3 Flood Prone Land	The land parcels within the Kelso North – Laffing Waters area Maps 1 and 2 are all within an active flood plain. However, the proposed rezoning is consistent with the provisions within the ministerial direction 4.3.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
4.4 Planning for Bushfire Protection	The Planning Proposal does not include land which is identified as being Bushfire Prone Land.
	Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5. Regional Planning)

Section 9.1 Ministerial Direction	Consistency
5.1 Implementation of Regional Strategies	The planning proposal is consistent with the Central West and Orana Regional Plan. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.2 Sydney Drinking Water Catchments	The Bathurst Region is outside the identified Sydney Drinking Water Catchment area. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.3 Farmland of State and Regional Significance on the NSW Far North Coast	Does not apply to the Bathurst Region. No farmland of State or Regional significance is located within the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.4 Commercial and Retail Development along the Pacific Highway, North Coast	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.9 North West Rail Link Corridor Strategy	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.10 Implementation of Regional Plans	The Planning Proposal is consistent with the Central West and Orana Regional Plan. The proposed changes are considered to be consistent with Council's draft Local Strategic Planning Statement, local Land Use Strategies and is consistent with the overall intent of the Regional Plan. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
5.11 Development of Aboriginal Land Council land	The planning proposal applies only to lands owned by BRC and 1 private property owner. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
6. Local Plan Making	

Section 9.1 Ministerial Direction	Consistency
6.1 Approval and referral Requirements	The Planning Proposal does not affect development application provisions and does not propose any referral provisions relating to this land. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
6.2 Reserving land for Public Purposes	Council is satisfied that the overall amount of open space is increasing in the region which will be of benefit to the community as a whole. The zoning of the land will reflect the current use of the land for recreation purposes. Where the Planning Proposal aims to rezone land to RE1, the land is in Council's ownership and is not identified for disposal. The one parcel (Lot 130 DP 1123581) which is proposed to be
	altered from RE1 to R1, is to correct an identified mapping anomaly and the land is in private ownership and is being used for residential purposes. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
6.3 Site Specific Provisions	The Planning Proposal does not relate to a particular development to be carried out on a specific site. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7. Metropolitan Plan	ning
7.1 Implementation of the Metropolitan Strategy	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.2 Implementation of Greater Macarthur Land Release Investigation	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.3 Parramatta Road Corridor Urban Transformation Strategy	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.

Section 9.1 Ministerial Direction	Consistency
7.4 Implementation of North West Priority Growth Area Land Use and Infrastructure Implementation Plan	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.5 Implementation of Greater Parramatta Priority Growth Area Interim Land Use and Infrastructure Implementation Plan	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.6 Implementation of Wilton Priority Growth Area Interim Land Use and Infrastructure Implementation Plan	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.7 Implementation of Glenfield to Macarthur Urban Renewal Corridor	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.8 Implementation of Western Sydney Aerotropolis Interim Land Use and Infrastructure Implementation Plan	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.9 Implementation of Bayside West Precincts 2036 Plan	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.
7.10 Implementation of Planning Principles for the Cooks Cove Precinct	Does not apply to the Bathurst Region. Council is satisfied that the planning proposal is consistent with the requirements of the direction.

Section C – Environmental , social and economic impact

7. <u>Is there any likelihood that critical habitat or threatened species, populations or</u> <u>ecological communities, or their habitats, will be adversely affected as a result of the</u> <u>proposal?</u>

Council is satisfied that, as a result of the Planning Proposal, critical habitat, threatened species, populations or ecological communities will not be adversely affected.

8. <u>Are there any other likely environmental effects as a result of the Planning Proposal</u> and how are they proposed to be managed?

Council considers that there are no likely environmental effects as a result of the Planning Proposal.

9. Has the Planning Proposal adequately addressed any social and economic effects?

Social Impacts

The Planning Proposal will have positive social impacts. The Planning Proposal enhances the opportunities for open space and structured and non-structured recreation opportunities.

Economic Impacts

It is considered that as a result of the Planning Proposal there are no economic impacts that need to be addressed as the land is already in Council's ownership and used for recreation purposes currently.

Section D State and Commonwealth interests

10. Is there adequate public infrastructure for the Planning Proposal?

The Planning Proposal does not impact on any existing or future public infrastructure.

11. <u>What are the views of State and Commonwealth Public Authorities consulted in accordance with the Gateway Determination?</u>

It is considered that the Planning Proposal is of no specific interest to State and Commonwealth Public Authorities.

Part 4 Mapping

The following parcels are proposed to be amended as a result of this planning proposal. All are proposed to be rezoned RE1 Public Recreation except Lot 130, DP 1123581 which is proposed to be rezoned R1 Residential.

The following table denotes which LEP map will be amended for each land parcel in accordance with the Schedule of Maps – LEP Maps at page 3 above. The maps to be amended are 11A, 11B and 11F.

Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot X DP X					

LEP Map Table Key

Map Abbreviation	Map Description
LZN	Land Zone Map
LSZ	Lot Size Map
НОВ	Height of Buildings Map
LSD	Minimum Lot Size – Dual Occupancy Map
LSM	Minimum Lot Size – Multi Dwelling Housing
	and Residential Flat Buildings Map

Where land is being rezoned RE1, the LSZ, HOB, LSD and LSM maps in the LEP will be amended (where applicable) to have no development standard, as is the case for the other existing land.

For the land parcel being rezoned R1, the LSZ, HOB, LSD and LSM maps already apply the relevant R1 development standards, so only the LZN map needs to be amended.





Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 111 DP 865948	11A	11A	N/A	N/A	N/A

Attachment 2 – Bathurst City – Peel Street



Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 6 DP 1248819	11B	11B	11B	11B	11B
2	Lot 7 DP 1248819	11B	11B	11B	11B	11B
3	Lot 8 DP 1248819	11B	11B	11B	11B	11B
4	Lot 9 DP 1248819	11B	11B	11B	11B	11B
5	Lot 11 DP 1205690	11B	11B	11B	11B	11B
6	Lot 12 DP 1205690	11B	11B	11B	11B	11B
7	Lot 13 DP 1205690	11B	11B	11B	11B	11B
8	Lot 14 DP 1205690	11B	11B	11B	11B	11B
9	Lot 15 DP 1205690	11B	11B	11B	11B	11B



Attachment 3 – Bathurst City – East of Morrisset Street

Attachment 4 – Eglinton



Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 233 DP 1244342	11A	11A	N/A	N/A	N/A
2	N/A	11A	11A	N/A	N/A	N/A
3	Lot 92 DP 865590	11A	11A	11A	N/A	N/A
4	Lot 94 DP 879007	11A	11A	11A	N/A	N/A
5	Lot 103 DP 1006130	11A	11A	11A	N/A	N/A



Attachment 5 – Kelso North & Laffing Waters – South of Hereford Street

6 – Lot 2 DP 154468 (14-16 Stephens Lane, KELSO)
7– Lot 221 DP 1147157 (94 Stephens Lane, KELSO)
8 – Lot 6 DP 1074887 (27 River Road, KELSO)
9 – Lot 1 DP 716930 (51 Stephens Lane, KELSO)
10 – Lot 6 DP 1142438 (Gilmour Street, KELSO)
11 – Lot 4 DP 1130147 (Gilmour Street, KELSO)
12 – Lot 2 DP 1131946 (106 Gilmour Street, KELSO)
13 – Lot 1 DP 815692 (38 Church Lane, KELSO)
14 – Lot 2 DP 38484 (40 Church Lane, KELSO)
15 – Lot A DP 157645 (5 Church Lane, KELSO)
16 – Lot 7 DP 1073489 (25 Church Street, KELSO)
17 – Lot 17 DP 1120478 (29 Church Lane, KELSO)
18 – Lot 1 DP 986778 (41-43 Church, KELSO)
19 – Lot 2 DP 996212 (59 Church Lane, KELSO)
20 – Lot 1 DP 193944 (61 Church Lane, KELSO)
21 – Lot 3 DP 1115543 (57A Church Lane, KELSO)
22 – Lot C DP 157645 (River Road, KELSO)
23 – Lot 5 DP 744611 (11 River Road, KELSO)
24 – Lot 2 DP 1115543 (57A Church Lane, KELSO)
25 – Lot 1 DP 743755 (1 River Road, KELSO)
26 – Lot 60 DP 801725 (Gilmour Street, KELSO)

Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot Unknown DP Unknown	11B	11B	N/A	N/A	N/A
2	Lot 141 DP 726976	11B	11B	N/A	N/A	N/A
3	Lot 140 DP 726976	11B	11B	N/A	N/A	N/A
4	Lot 1 DP 1223252	11B & 11F	11B & 11F	N/A	N/A	N/A
5	Lot 2 DP 1132992	11F	11F	N/A	N/A	N/A
6	Lot 2 DP 154468	11B	11B	N/A	N/A	N/A
7	Lot 221 DP 1147157	11F	11F	N/A	N/A	N/A
8	Lot 6 DP 1074887	11B	11B	N/A	N/A	N/A
9	Lot 1 DP 716930	11B	11B	N/A	N/A	N/A
10	Lot 6 DP 1142438	11F	11F	N/A	N/A	N/A
11	Lot 4 DP 1130147	11F	11F	N/A	N/A	N/A
12	Lot 2 DP 1131946	11F	11F	N/A	N/A	N/A
13	Lot 1 DP 815692	11B	11B	N/A	N/A	N/A
14	Lot 2 DP 38484	11B &11F	11B &11F	N/A	N/A	N/A
15	Lot A DP 157645	11B	11B	N/A	N/A	N/A
16	Lot 7 DP 1073489	11B	11B	N/A	N/A	N/A
17	Lot 17 DP 1120478	11B	11B	N/A	N/A	N/A
18	Lot 1 DP 986778	11F	11F	N/A	N/A	N/A
19	Lot 2 DP 996212	11F	11F	N/A	N/A	N/A
20	Lot 1 DP 193944	11F	11F	N/A	N/A	N/A
21	Lot 3 DP 1115543	11F	11F	N/A	N/A	N/A
22	Lot C DP 157645	11B	11B	N/A	N/A	N/A
23	Lot 5 DP 744611	11B	11B	N/A	N/A	N/A
24	Lot 2 DP 1115543	11F	11F	N/A	N/A	N/A
25	Lot 1 DP 743755	11B	11B	N/A	N/A	N/A
26	Lot 60 DP 801725	11F	11F	N/A	N/A	N/A



Attachment 6 – Kelso North & Laffing Waters – Durham Street & Ballie Street

Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 42 DP 1035358	11B	11B	11B	11B	11B
2	N/A	11B	11B	11B	11B	11B
3	N/A	11B	11B	11B	11B	11B



Attachment 7 – Kelso North & Laffing Waters – North of Hereford Street & Sporting Cor	nplex
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Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 1 DP 1074115	11B	11B	N/A	N/A	N/A
2	Lot 79 DP 726976	11B	11B	N/A	N/A	N/A
3	Lot 2 DP 1076686	11B	11B	N/A	N/A	N/A
4	Lot G DP 374736	11B	11B	N/A	N/A	N/A
5	Lot F DP 374736	11B	11B	N/A	N/A	N/A
6	Lot 96 DP 726976	11B	11B	N/A	N/A	N/A
7	Lot 97 DP 726976	11B	11B	N/A	N/A	N/A
8	Lot 98 DP 726976	11B	11B	N/A	N/A	N/A
9	Lot 3 DP 1073258	11B	11B	N/A	N/A	N/A

10	Lot 5 DP 1073621	11B	11B	N/A	N/A	N/A
11	Lot 104 DP 1073272	11B	11B	N/A	N/A	N/A
12	Lot 1 DP 194761	11B & 11F	11B	N/A	N/A	N/A
13	Lot 4 DP 1074119	11B & 11F	11B	N/A	N/A	N/A

Attachment 8 – Kelso North & Laffing Waters – Hereford Street & Gilmour Street



Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 1 DP 1125206	11F	N/A	N/A	N/A	N/A
2	Lot 11 DP 1140971	11F	11F	N/A	N/A	N/A
3	Lot 401 DP 1131422	11F	11F	N/A	N/A	N/A

Attachment 9 – Raglan



Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 221 DP 830125	11F	N/A	N/A	N/A	N/A

Attachment 10 – West Bathurst



Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 68 DP 848393	11B	11B	11B	11B	11B
2	Lot 135 DP 714353	11B	11B	11B	11B	11B
3	Lot 2 DP 1127985	11B	11B	11B	11B	11B





Parcel ID	Lot/DP	LZN	LSZ	HOB	LSD	LSM
1	Lot 15 DP 744672	11B	11B	11B	11B	11B
2	Lot 130 DP 1123581	11B	N/A	N/A	N/A	N/A

Кеу

Proposed R1 Zone	
Proposed RE1 Zone	

Part 5 Community Consultation

Council anticipates that following the Gateway Determination and Council satisfying any conditions imposed prior to the public exhibition period, the Planning Proposal will be placed on public exhibition for a period of 28 days. During the exhibition period, a notice will be placed in the Western Advocate newspaper and on Council's website, as well as other exhibition activities in accordance with Council's Community Participation Plan.

A Public Hearing is not expected to be conducted as part of this Planning Proposal as it does not reclassify land.

Council does not consider it necessary to notify any government public authorities with respect to the Planning Proposal.

If the Department determines that consultation with Government agencies is warranted, it is proposed that Government Agency consultation will occur concurrently with public exhibition.

Following the public exhibition period, this section will be altered to reflect the extent of consultation that was undertaken, including any issues which were raised as a result of the consultation.

Part 6 Project timeframe

The following table outlines Council's anticipated timetable for the completion of the Planning Proposal. Council anticipates that the process will take approximately 8 months from the date of the Gateway Determination.

Step	Criteria	Project timeline
1	Anticipated commencement date (date of Gateway determination)	May 2020
2	Anticipated timeframe for the completion of required technical information	May 2020
3	Timeframe for government agency consultation (pre and post exhibition as required by Gateway determination)	June 2020
4	Commencement and completion dates for public exhibition period	June 2020
5	Dates for public hearing (if required)	Not Required
6	Timeframe for consideration of submissions	August 2020
7	Timeframe for the consideration of a proposal post exhibition	September 2020
8	Date of submission to the department to finalise the LEP	October 2020
9	Anticipated date RPA will make the plan (if delegated)	November 2020
10	Anticipated date RPA will forward to the department for notification.	December 2020
Appendix 1 – Bathurst Open Space Strategy 2040



BATHURST 2040 OPEN SPACE STRATEGY

FINAL REPORT

Adopted 15 April 2020





BATHURST REGIONAL COUNCIL

BATHURST 2040 OPEN SPACE STRATEGY

FINAL REPORT

Adopted 15 April 2020



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CONTENTS

1 INTRODUCTION 1 1.1 Background 1 1.2 Scope of this Strategy 2 1.3 Aims and objectives of this Strategy 5 1.4 Process of preparing this Strategy 5 1.5 Contents of this Strategy 7 2 PLANNING CONTEXT 9 2.1 Introduction 9 2.2 Open space planning and management in the Bathurst Region 11 2.3 Best practice models of open space planning 14 2.4 Industry trends in open space planning and provision 22 2.5 Issues with open space provision 22 2.6 The importance of public open space to healthy communities 23 2.7 Multiple lass of Open Space ord Water Sensitive Urben Decime 24	E)	XECUTIVE SUMMARY	I
1.2 Scope of this Strategy 2 1.3 Aims and objectives of this Strategy 5 1.4 Process of preparing this Strategy 5 1.5 Contents of this Strategy 7 2 PLANNING CONTEXT 9 2.1 Introduction 9 2.2 Open space planning and management in the Bathurst Region 11 2.3 Best practice models of open space planning 14 2.4 Industry trends in open space planning and provision 22 2.5 Issues with open space provision 22 2.6 The importance of public open space to healthy communities 23	1		1
2.1 Introduction		1.2 Scope of this Strategy1.3 Aims and objectives of this Strategy1.4 Process of preparing this Strategy	2 5 5
2.2 Open space planning and management in the Bathurst Region	2	PLANNING CONTEXT	9
2.2 Open space planning and management in the Bathurst Region		2.1 Introduction	
2.4 Industry trends in open space planning and provision		2.2 Open space planning and management in the Bathurst Region	11
2.5 Issues with open space provision22 2.6 The importance of public open space to healthy communities			
2.6 The importance of public open space to healthy communities			
		2.6 The importance of public open space to reality communities 2.7 Multiple Use of Open Space and Water Sensitive Urban Design	

3.1 Overview	27
3.2 Public open space classification used in the analysis	28
3.3 Ownership/management	
3.4 Recreation opportunities on public open space	
3.5 Proposed open space in the Bathurst Region	

4 DEMAND FOR OPEN SPACE IN BATHURST REGION47

4.1 Approach to assessing demand for open space in the Bathurst Region	47
4.2 Community attitudes regarding open space	50
4.3 Demographics	53
4.4 Participation trends	
4.5 Current use of open space in Bathurst Region	
4.6 Requests for open space in Bathurst Region	78
4.7 Summary of key themes from community engagement	81

5 DIRECTION FOR OPEN SPACE IN BATHURST REGION...83

5.1 Introduction	83
5.2 Values of open space	83
5.3 Vision for open space in the Bathurst Region	
5.4 Objectives for open space	84
5.5 Developing open space provision standards for Bathurst Region	84
5.6 Open space classification	91
5.7 Desired Recreation Opportunity Outcomes	91
5.8 Desired Levels of Service for Provision of Public Open Space in Bathurst Region .	.92

6	ASSESSMENT	
	6.1 Introduction6.2 Assessment of open space by local planning areas6.3 Assessment for types of open space	
7	RECOMMENDATIONS	
	7.1 Introduction7.2 Planning and management recommendations7.3 Implementation of open space provision guidelines	165
RI	EFERENCES	

Figures

Figure 1	Bathurst Regional Council local government area	3
Figure 2	Urban suburbs in Bathurst Regional Council local government area	4
Figure 3	Importance of and satisfaction with open spaces and recreational opportunities in Bathurst Region	52
Figure 4	Estimated resident population Bathurst Regional Council area	53
Figure 5	Age structure – service age groups 2016	54
Figure 6	Change in age structure – service age groups 2016	55
Figure 7	Age-sex pyramids for Bathurst Region 1991 and 2016	55
Figure 8	Unemployment rate in Bathurst Region urban area 2016	57
Figure 9	High income households 2016	58
Figure 10) Low income households 2016	59
Figure 11	Medium density dwellings 2016	59
Figure 12	P Households with two or more cars 2016	61
Figure 13	B Forecast household types in Bathurst Region to 2036	64
Figure 14	Bathurst Region population by age group 2016-2036	65
Figure 15	Forecast change in age structure of service age groups in Bathurst Region 2016- 2036	65
Figure 16	Forecast population of small areas in Bathurst Region to 2036	66
Figure 17	Access to Community Parks within 400 metres in Abercrombie-Llanarth	06
Figure 18	Access to any Open Space within 400 metres in Abercrombie-Llanarth	06
Figure 19	Recommendations for Abercrombie-Llanarth1	07

Figure 20	Access to Community Parks within 400 metres in Bathurst 11	0
Figure 21	Access to any Open Space within 400 metres in Bathurst 11	0
Figure 22	Recommendations for Bathurst11	1
Figure 23	Access to Community Parks within 400 metres in Eglinton11	4
Figure 24	Access to any Open Space within 400 metres in Eglinton11	4
Figure 25	Proposed open space in Eglinton11	5
Figure 26	Recommendations for Eglinton11	6
Figure 27	Access to Community Park within 400 metres in Kelso North-Laffing Waters 11	9
Figure 28	Access to Any Open Space within 400 metres in Kelso North-Laffing Waters 12	0
Figure 29	Laffing Waters Draft Master Plan12	1
Figure 30	Recommendations for Kelso North-Laffing Waters	2
Figure 31	Access to Community Park within 400 metres in Kelso South	5
Figure 32	Access to Any Open Space within 400 metres in Kelso South	6
Figure 33	Recommendations for Kelso South	7
Figure 34	Access to Community Park within 400 metres in Mitchell-Robin Hill-Mt Panorama 13	0
Figure 35	Access to Any Open Space within 400 metres in Mitchell-Robin Hill-Mt Panorama13	1
Figure 36	Recommendations for Mitchell-Robin Hill-Mt Panorama13	2
Figure 37	Perthville Village Square Concept Plan13	4
Figure 38	Access to Community Park within 400 metres in Perthville	5
Figure 39	Access to Any Open Space within 400 metres in Perthville	6
Figure 40	Recommendations for Perthville	7
Figure 41	Access to Community Park within 400 metres in Raglan	0
Figure 42	Access to Any Open Space within 400 metres in Raglan14	0
Figure 43	Recommendations for Raglan14	1
Figure 44	Access to Community Park within 400 metres in South Bathurst-Gormans Hill- White Rock	.4
Figure 45	Access to Any Open Space within 400 metres in South Bathurst-Gormans Hill- White Rock	.4
Figure 46	Recommendations for South Bathurst-Gormans Hill-White Rock	5
Figure 47	Access to Community Park within 400 metres in West Bathurst	8
Figure 48	Access to Any Open Space within 400 metres in West Bathurst	8

Figure 49	Recommendations for West Bathurst	149
Figure 50	Access to Community Park within 400 metres in Windradyne	152
Figure 51	Access to Any Open Space within 400 metres in Windradyne	153
Figure 52	Recommendations for Windradyne	154
Figure 53	Recommendations for Rural Remainder	157

Tables

Table 1 P	Process of preparing the Bathurst 2040 Open Space Strategy	6
Table 2 Pla	lanning context of open space planning in Bathurst Region	9
Table 3 Co	ontext of open space planning in Bathurst Region	10
	omparison of public open space supply in Bathurst Region with Regional Inland ouncils	17
Table 5 O	pen space provision in larger NSW inland centres and adjoining LGA	19
Table 6 Co	omparison of open space provision in developing areas in Sydney	21
Table 7 Su	ummary of Open Space Supply in Bathurst Region	28
Table 8 Cl	lassification system used for public open space analysis	29
Table 9 Ov	wnership of open space in the Bathurst Region	30
Table 10 C	Open space managed by Bathurst Regional Council	30
Table 11 N	Nature reserves in Bathurst Region	31
Table 12 S	State Forests in Bathurst Region	31
Table 13 F	Passive parks and reserves in Bathurst Region	33
Table 14 F	Playgrounds in Bathurst Region	34
Table 15 A	Active parks and sports grounds in Bathurst Region	37
Table 16 S	Sporting facilities in the Bathurst Region	38
Table 17 F	Recreational facilities on "special" open space	41
Table 18 C	Classification of natural areas in Bathurst Region	44
Table 19 F	Proposed rezoning and acquisition of open space	45
Table 20 S	SEIFA Index by small area in Bathurst Region	61
Table 21 F	Population forecasts for the Bathurst Region 2016-2036	62
Table 22 T	Trends in informal activities in open space	67

Table 23	Megatrends in Australian sport)
Table 24	Active recreation trends and implications for provision71	1
Table 25	Participation by NSW adults and children in organised physical activities 2016-1775	5
Table 26	Recreation in natural areas and implications for provision76	3
Table 27	Summary of Performance Criteria87	7
Table 28	Classification of open space in Bathurst Region91	1
Table 29	Minimum level of open space supply by hierarchy and distribution94	1
Table 30	Preferred outcomes for minimum level of supply of open space	3
Table 31	General criteria to apply to all recreation and sport parks98	3
Table 32	Minimum Level of Development (embellishments))
Table 33	Actions for Community Parks158	3
Table 34	Actions for Sport)
Table 35	Actions for drainage open space162	2
Table 36	Actions for natural open space162	2
Table 37	Actions for linkages and connections	3
Table 38	Reclassification of community land by public hearing and Council resolution 175	5
Table 39	Reclassification of community land by making a Local Environmental Plan	3
Table 40	Activities that respondents would like to undertake but can't	2

Appendices

A	Community Feedback About	Desired Open Space In Bathurst Region	183
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ACKNOWLEDGEMENTS

Parkland Planners and Otium Planning Group sincerely thank everyone who contributed to the preparation of the Bathurst 2040 Open Space Strategy:

Bathurst Regional Council

Cr Graham HangerMayorCr Ian NorthCouncillor representative, Bathurst Sport and Recreation CouncilBathurst Regional Councillors

Nicholas Murphy	Senior Strategic Planner, Project Manager
Janet Bingham	Manager Strategic Planning
Mark Kimbel	Manager Recreation
Adrian Potts	Operations Manager – Parks
Therese Ryan	Manager Corporate Communications
Neil Southorn	Director, Environmental Planning and Building Services
Anna Stapleton	Environment Manager
Rachael Young	Environmental Officer

Bathurst Sport and Recreation Council members

Other Councils

Albury City Council Armidale Regional Council Dubbo City Council Mid-Western Regional Council Orange City Council Tamworth Regional Council Wagga Wagga City Council

Other organisations

Daryl Lawrence	Group Leader Property Management	Department of Industry – Crown Lands and Water Division
Peter Scott	Manager Campus Services	Charles Sturt University, Bathurst

Community

Sporting and recreation groups, schools and community members who responded to surveys and community engagement in December 2017.

EXECUTIVE SUMMARY

Introduction

This Bathurst 2040 Open Space Strategy sets out the rationale for planning and provision of open space to meet the needs of the Bathurst Region community over the next 20 years.

Supply of open space

The Bathurst Region includes a wide range of open spaces from community parks, sporting land, natural areas, and multiple use open space, to "special" open space such as a greyhound racing track.

The distribution of open space by 12 Planning Areas in the Bathurst Region is shown below. The distribution of open space by Planning Area is uneven, which is addressed in the recommended actions.

Summary of Open Space Supply in Bathurst Region

Planning Area	Community Parkland (hectares)	Sporting Land (hectares)	Dual Purpose, Natural Areas, Special Open Space, Other (hectares)	Total Open Space (hectares)
Abercrombie - Llanarth	13.57	0.0	41.79	55.36
Bathurst	29.01	40.9	25.96	95.87
Eglinton (all "parkland" is in linear drainage open space)	0.0	8.47	15.05	23.52
Kelso North - Laffing Waters	10.44	53.09	199.77	263.3
Kelso South	0.89	6.21	58.67	65.77
Mitchell - Robin Hill – Mt Panorama	27.81	78.66	259.24	365.71
Perthville	0.49	5.96	0.2	6.65
Raglan	4.75	5.39	15.38	25.52
South Bathurst – Gorman's Hill - White Rock	4.01	60.45	7.99	72.45
West Bathurst	15.95	7.39	31.7	55.04
Windradyne	17.04	2.68	17.35	37.07
Rural Remainder	24.93	82.46	3,238.83	3,346.22
TOTAL	148.89	351.66	3,911.93	4,412.48

Bathurst Region compares favourably with other regional inland Councils in NSW in terms of the amount of public open space in general, developed parkland, active developed parkland, and natural areas; and slightly less favourably regarding passive developed parkland.

Demand for open space

The Bathurst Region population increased by 15% in the last 10 years from 36,900 people in 2006 to 42,400 people in 2016. The Bathurst Region population is expected to further increase in the next 20 years by 30% to 55,250 people in 2036. Increased population and development area will lead to demand for increasing areas of maintained open space.

Urban growth areas shown in the Bathurst Local Environmental Plan 2014 and listed in the Housing Strategy show that expected development will be:

- on the fringe of Eglinton with some penetration into the village.
- □ within the newer suburban areas of Kelso, Llanarth and Windradyne.
- as infill development in the older areas of the city of Bathurst, and urban and rural villages.
- □ scattered development throughout the rural areas.

Community and stakeholder engagement

The community and stakeholder engagement undertaken for this Strategy highlighted a number of key themes in regard to open space planning:

- appreciation of Council's efforts in key "destination" parks such as Victoria Park, Machattie Park, and the Macquarie River parks. It appears that community appreciation of open spaces is centred in Bathurst City and there is less mention of satisfaction in other towns or villages or the outer suburbs of the city.
- concern regarding potential loss of existing parks or open space. Existing parks and natural areas are valued and the comments indicate that there may be a concern Council is considering disposing of some parklands.
- minimise urban sprawl.
- need to match provision of parkland and its development for community use to the growth in numbers of residents. There is a strong theme received as part of the community engagement for this project that Council has not been timely in providing parkland for recreation or sport in the new development and growth areas.
- preference for larger, more developed and diverse parklands. A number of comments and responses appear to indicate that the community appreciates the value of district and higher level parks that provide for longer stays and have a diversity of recreation uses. To illustrate, one comment indicated support for greater investment in this level of parks rather than trying to provide numerous small local parks with minimal development.
- better accessibility and distribution. A number of comments indicate that there are some concerns regarding the lack of good/safe active transport links to parks for local/neighbourhood level recreation. This theme also seems to be reflected in comments about lack of footpaths, insufficient road frontage of some parks (e.g. provided as internal reserves with very little visibility) and the issues emerging from transport barriers affecting access.
- □ **improve the standard of multiple use open space**. Where the dominant level of provision is linear drainage related open space, there is indication that the community is comfortable with some level of multiple use open space to provide park opportunities but that the open space should be embellished to a standard that supports recreation use.
- improve maintenance of parks. There were wide ranging comments on maintenance, which complemented Council for much of the maintenance activity in the main Bathurst area and the high standard of key parks. However there were negative comments received which related to the frequency and ongoing maintenance of parks in the Bathurst suburbs, particularly during the summer growing season; and that rural areas seemed to

lack the same level of maintenance and that the linear open space systems could be better maintained.

Desired Recreation Opportunity Outcomes

The following outcomes for open space are desirable:

- Most residents will have safe walking and cycling access to recreation parks and informal outdoor recreation and local play opportunities.
- □ Within the Bathurst Region a community park opportunity should be within 400-500 metres safe walking distance from residences in urban areas. For rural villages, access to a community park is desirable within 1,000 metres.
- Most residents will have access to a larger destination recreation park and/or sporting opportunities within 10-20 minutes via car.
- Public parks and community facilities are located and designed so as to maximise visual and physical access and to allow for a wide range of potential uses and user groups.
- All parks should provide opportunities for physical activity, social inclusiveness, interaction and participation in outdoor recreation.
- Public parks should improve the visual amenity of the locale for both residential and non-residential areas. To achieve this it is desirable that a diversity of landscape settings are provided across the network and that opportunities to define character through the inclusion of unique or notable landscape features (such as elevated features, mature trees, view scapes) be taken where possible.
- Public parks should be complemented by a walk and ride pathway network which adds value to the accessibility of parks and contributes to the diversity of outdoor recreation opportunities available to a community.
- Public parks should contribute to the strengthening of community by providing spaces and places for social interaction, expression of community culture (including youth) and the activities of community based groups.

Standards of Service for open space

The overall Standards of Service for Public Open Space is comprised of two main elements:

□ a preferred Minimum Level of Supply (MLS) of various types of land for parks which cater for informal and formal public recreation. This can be described as the "planned provision" of raw land supply that will be embellished (or developed) to provide for a range of public recreation opportunities.

In overall terms the anticipated broad outcome of land supply for public recreation is:

- 3 hectares per 1,000 residents for community parks ie. formal parkland settings providing non-organised outdoor recreation opportunity at local and "destination" levels.
- 1.5 hectares per 1,000 residents for formal sporting and organised public recreation activity.
- □ a Minimum Level of Development or embellishment for each type of park. This is termed the "**Minimum Level of Development**" (MLD).

Criteria for community parks – local and district – and sports parks – district and regional – are given in terms of preferred minimum size (stand-alone and recreation node), service access radius, minimum road frontage, useable area for main purpose, slope and topography, flooding and other hazards, and paths and access.

Design criteria for each open space type are also provided in terms of boundary fencing, water taps and irrigation, toilets, bike/ pedestrian paths and facilities, power and lighting, playgrounds, youth facilities- informal active facilities, active recreation elements, sporting fields/courts, picnic tables/seats/barbecues, shade, landscape works, car parks and internal roads, and special elements.

Assessment

The current rate of provision of community parks in the Bathurst Region is 3.51 hectares per 1,000 people. Provision of land for local and district community parks currently and/or will in 2036 fall below the recommended 3 hectares per 1,000 people in Abercrombie-Llanarth, Bathurst, Eglinton, Kelso North/Laffing Waters, Kelso South, Perthville, South Bathurst-Gormans Hill-White Rock, and West Bathurst.

Across the Bathurst Region sporting land provision is currently around 3.58 hectares/1,000 people (excluding major "outliers" such as the Bathurst Bicycle Park, racecourses and private facilities). This includes whole parcels which, while predominantly used for sport, can have large areas of bush-land or other open space within the boundary. Taking into account the forecast population in 2036 of 55,250 people the rate of provision then will reduce to 2.78 hectares per 1,000 people, but will still be above the recommended rate of 1.5 hectares per 1,000 people.

Provision of active open space and land for sport is uneven, with local planning areas such as Bathurst having high rates of provision of sporting land, but North Kelso/Laffing Waters having undesirably low provision of active open space and land for sport. By 2036 provision of sport land will be below the recommended 1.5 hectares per 1,000 people if no additional land is provided in Abercrombie-Llanarth, Kelso South, Perthville and Windradyne.

Recommendations

Recommended actions by Planning Area are:

Planning area	Re	ecommendations
Abercrombie- Llanarth	1.	Continue to enhance the riverside parklands as district level parks with play, picnic and active facilities.
	2.	Consider a new community park within the western growth area of at least 1 hectare, with frontage to Evernden Road.
	3.	Provide a community park of at least 1 hectare to service future residential areas on the western boundary.
	4.	Ensure all new parks or dual purpose open space have at least 50% road frontage.
	5.	Develop informal/ training only fields in the detention basin adjacent to Eglinton Road.
	6.	Acquire a corridor along the western side of Sawpit Creek (Windradyne and Llanarth) when the land is developed for residential purposes.
	7.	Implement the Freeman Park Masterplan.
Bathurst	1.	Long term strategic planning for the Macquarie River corridor to become a major regional open space corridor with public access, pathways and recreation nodes from Gorman's Hill to Abercrombie-Eglinton.
	2.	Short- to medium term master planning for the eastern side of the river corridor to link multiple areas of public open space and provide links and informal recreation use.

Planning area	Re	Recommendations	
	3.	Develop an extended running/walking cycling path network along the river and levee banks.	
	4.	Implement the Centennial Park Master Plan.	
	5.	Continue to develop Victoria Park (the Adventure Playground). Stage 2 works are proposed in the 2019/20 budget.	
	6.	Retain all existing open space within the Bathurst Planning Area, acknowledging that it is difficult to acquire additional open space into the future.	
Eglinton	1.	Consider a longer term strategy to create an open space and park corridor along Saltram Creek linking the river to the Saltram Circuit open space.	
	2.	Provide for local play in the Saltram Crescent open space and in the proposed new park mentioned in (1) above.	
	3.	Plan in the longer term for additional investment in the riverside open space to create a new picnic and nature focused play area. Development should be complementary to the Ranken's Bridge/O'Keefe Parks on the opposite bank.	
	4.	Explore opportunities for active recreation within the land use buffers on the northern, eastern and western sides of the village.	
	5.	Develop an additional sports precinct of a minimum of 5 hectares on the western boundary of the village, inclusive of local play.	
	6.	Explore opportunities for cycle paths and tree planting in the open space surrounding the village.	
Kelso North –	1.	Implement proposals for open space shown on the Laffing Waters Master Plan.	
Laffing Waters	2.	Consider developing a local community park including play and active space in the four sites around Coates Drive.	
	3.	Develop two new local parks of at least 0.5 hectares (preferably 1 hectare) as part of the Laffing Waters Master Plan as development progresses.	
	4.	Provide one new district level community park of 2+ hectares using part of the existing sports area and other open space.	
	5.	Provide active transport links to the river and to larger community parks and the future Neighbourhood Activity Centre at Laffing Waters.	
	6.	Develop a large multi use district park and sports field north of Marsden Lane (5 hectares) as part of the Laffing Waters Master Plan.	
	7.	Explore opportunities for cycle paths and tree planting in the open space between the rural and residential land.	
Kelso South	1.	Acquire additional land for a district park (minimum 3 hectares) and a new local park (minimum 0.5 hectares). Ensure land is fit for purpose and has minimum 50% road frontage.	
	2.	Encourage Housing NSW to improve Bell Park to minimum standard for local community park.	
	3.	Explore opportunities for cycle paths and tree planting in the open space between the rural and residential land.	
Mitchell- Robin Hill- Mount Panorama	1.	Provide a new dual use riparian open space corridor along Sawpit Creek (south of the Mitchell Highway) and include a local-district sized community park as part of this with road frontage access to new development to the east.	

Planning area	Recommendations
	 Consider enhancing the local play area in George Park and increase local park opportunities here- possibly in the Rankin-Brilliant Street corner.
Perthville	 Implement the Perthville Village Square Master Plan (CL 52) to provide a multi-use district park for the village with both play and picnic facilities, multi-use courts and small informal field.
Raglan	 Develop a local play opportunity in the west of the planning area at either Christie Street dual use open space, Elmo Lavis Park, or Landseer Street Park.
	2. Develop a district park at Ralph Cameron Oval with larger play area, youth activity node and picnic and community gathering facilities.
South Bathurst-	1. Upgrade and investigate opportunities to expand Gorman's Hill Park.
Gormans	2. Consider further enhancement and embellishment of Jacques Park.
Hill-White Rock	3. Prepare and implement a landscape master plan for multiple uses of Alec Lamberton Field: informal and formal sport, and informal community recreation use.
West Bathurst	 Provide locally accessible community park and play in the two locations identified as underprovided ie. around Green Street and Osbourne Avenue in the north- west corner, and Rosehill Street in the north.
	 In response to (1) consider strategies for enhancing access to and opportunities in Edgell Street Drainage Reserve.
	 Purchase land when the opportunity arises to provide road frontage and access to PK00051. Investigate the possible expansion of PK00051 into private land to the north.
	 Retain existing parks if urban renewal proceeds, and seek opportunities to expand local parks both in area and access/road frontage.
Windradyne	 Duplicate the Sawpit Creek Riparian Corridor on the western side of Sawpit Creek when the land is rezoned, but ensure that road frontage and some larger areas of land (minimum 0.5 hectares of usable space) are provided.
	2. Upgrade Booth Street reserves as a district park.
	Consider the potential for informal sport and training use of a field in the Richardson Street detention basin.
	 Develop a central local park within Council's current Windradyne 1100 subdivision (minimum 0.5 hectares).
Rural Remainder	 Consider adopting a minimum service level for parkland opportunities for rural villages of:
	 Access to a community parkland supporting play and picnic opportunities within the village.
	 Access to sport and active recreation via either outdoor courts or a sports field/ sports reserve (within or adjacent to village and can include shared use of school facilities).
	 Access to a community hall or covered space for indoor activities, meetings.

Planning area Recommendations

Sofala:

- 2. Provide a multi-use sport field for Sofala at the showgrounds, Wattle Flat Heritage Grounds, or in consultation with Wattle Flat and Sofala Public Schools.
- 3. Investigate a new recreation area on the Turon River based on Crown land (as shown on Provision Plan).

Peel

4. Provide a playground and picnic setting at the Peel tennis court and community hall.

Wattle Flat

5. Investigate potential for a public park and play area at the Wattle Flat Heritage Grounds or the Crown conservation areas.

Rockley

6. Enhance play and other recreation opportunities at Stevens Park at Rockley.

Trunkey Creek

7. Investigate opportunities to improve the Trunkey Creek Recreation Ground for informal recreation.

Recommendations for effective open space planning and management processes within Council include to:

- ensure Council's Workforce Plan identifies the needs of the Recreation team to have the relevant skills and experience in greenkeeping, horticulture, landscape architecture, recreation planning and project management, and arboriculture.
- prepare, and update as necessary, Plans of Management for community and Crown land.
- ongoing development assessment.
- rezone identified open space land as RE1 Public Recreation or E2 Environmental Conservation as appropriate.
- zone drainage lines as SP2 Drainage to reflect their drainage use and function rather than as RE1 Public Recreation.
- develop and adopt guidelines on the minimum expected embellishment of local open space by developers at the time of dedication to Council.
- identify open space in the Bathurst Regional Development Control Plan with its intended use (eg local open space, community parks, sport, drainage, natural, district, sport) to inform the community on the planned open space provision.
- include open space planning controls and design requirements in the Bathurst Regional Development Control Plan.
- refer development applications and subdivision plans with open space land to be dedicated to Council or landscape plans to the Recreation team for their review and comment.
- review developer contributions plans to reflect the estimated cost of open space works.
- continue to levy and collect developer contributions (Section 7.11 of the Environmental Planning and Assessment Act 1979).
- prioritise operational and capital expenditure and Council resources on open space.

- adopt the recommended classification system for open space.
- community engagement in planning and design of open spaces, then get a professional to design in conjunction with community engagement with local residents (letterbox drops, surveys, interest groups).
- ongoing asset management.
- D benchmark activity to determine the appropriate maintenance budget.

Recommendations for masterplanning in new subdivisions to plan and provide open space early in the planning process are given.

Embellishment of open space is to be completed by the developer prior to the dedication of the open space as a works-in-kind arrangement.

The process for acquiring, rationalising and disposing of land for open space are also provided.

Appendix 2 - Council Report and Minute to proceed with Planning Proposal

8.2.6 BATHURST 2040 OPEN SPACE STRATEGY

File Nos: 20.00314 & 20.00341

RECOMMENDATION:

That Council:

- (a) Adopt the Bathurst 2040 Open Space Strategy;
- (b) Prepare a Planning Proposal in accordance with the NSW Department of Planning, Industry & Environment Guidelines to amend the Bathurst Regional Local Environmental Plan 2014 to rezone those land parcels as recommended by the Bathurst 2040 Open Space Strategy outlined in this report;
- (c) Forward the Planning Proposal to the NSW Department of Planning, Industry & Environment to request a gateway determination;
- (d) Accept any delegations from the NSW Department of Planning, Industry & Environment in relation to this Planning Proposal;
- (e) Consider the financial implications of the increasing costs associated with the maintenance of additional and improved open space as part of the 2020/21 and future budget processes; and
- (f) call a division.

REPORT:

Council engaged Parkland Planners and Otium Planning Group to prepare the Bathurst 2040 Open Space Strategy.

The key objectives of the Strategy are to:

- identify current open space (local and regional level and active and passive), its current usage level and facilities available at each location,
- predict the optimum level of open space provision (on a per capita basis) for the population of Bathurst (local/regional and active/passive),
- prioritise the actions of Council in relation to purchase, embellishment and/or upgrading of open space,
- identify any open space that may be suitable for disposal or repurposing,
- establish and/or review the minimum standards (including embellishment) of open space in accordance with Council's adopted open space hierarchy or asset maintenance level classifications, and
- identify the optimum location of future open space (local and regional and active and passive open space), particularly in the growing suburban locations.

The Bathurst Region has a wide range of informal, active and natural open spaces to cater for the recreation, sporting, community and social needs of its population. There is

approximately 370ha of open space in the Local Government Area, or about 8.6ha per 1,000 people.

Open space plays an important role in our society, including providing places of diverse activities such as exercise, quiet reflection, children's play and organised sport. As the Bathurst community grows and changes, greater attention needs to be placed on the planning of open spaces to ensure that they can respond to current and future needs.

The Bathurst 2040 Open Space Strategy sets out the rationale for the planning and provision of open space to meet the needs of the Bathurst Region community over the next 20 years.

The Strategy seeks to ensure that:

- Most residents will have safe walking and cycling access to recreation parks and informal outdoor recreation and local play opportunities.
- Public parks and community facilities will be located and designed to maximise visual and physical access and allow for a wide range of potential uses and user groups.
- Public parks will be complemented by a walk and ride pathway network which adds value to the accessibility of parks and contributes to the diversity of outdoor recreation opportunities available to a community.
- Public parks will contribute to the strengthening of community by providing spaces and places for physical activity, social interaction, expression of community culture (including youth) and the activities of community-based groups.

A copy of the Executive Summary of the Strategy is provided at <u>attachment 1</u>. A full copy of the Strategy can be downloaded from Councils website. Hard copies will not be available at the Civic Centre due to COVID-19. If you require a printed copy please contact Council to arrange a copy to be provided.

Key recommendations/outcomes of the Strategy include:

- 1. Establish a minimum level of supply of open space:
 - 3 hectares per 1,000 residents for community parks, i.e. formal parkland settings providing non-organised outdoor recreation at local and destination levels.
 - 1.5 hectares per 1,000 residents for formal sporting and organised public recreation activity.
 - Plan for a community park opportunity within 400-500 metres safe walking distance in urban areas. For rural villages, access is desirable within 1,000 metres.
 - Plan for most residents to be able to have access to a large destination recreation park and/or sporting opportunity within 10-20 minutes via car.
- 2. Establish minimum levels of development/embellishment of open space, including preferred size, service access radius, minimum road frontage, usable area for main purpose, slope and topography, flooding and other hazards, paths and access, and other design criteria (e.g. facilities, lighting).
 - Plan for a diversity of landscape settings across the network that define character through the inclusion of unique or notable landscape features.

- Plan for open spaces that provide opportunities for physical activity, social inclusiveness, interaction and participation in outdoor recreation.
- 3. Maintain existing open space in established residential areas where increased living densities are likely to occur into the future.
- 4. Master Plan and implement quality new open space areas in greenfield locations.

The draft Strategy was placed on public exhibition from 10th February to 10th March 2020. The exhibition included information on Council's YourSay website as well as referral to those who had previously been involved in the Strategy's development, as well as referal to the region's schools. Four responses have been received by Council from 87 visitors to the yoursay web page. The responses are varied, with two related to the operational service of the existing open spaces, one in support of the strategy and one suggesting additional ideas to the document. The responses are correlated in the table below with the full submissions available to view at <u>attachment 2</u>. <u>Attachment 3</u> provides the summary of activity on Council's YourSay website in relation to the public exhibition process.

Summary of Consultation Responses			
Resident/Group	Key Comments	BRC Response	
Michele Morgan	Reeds and weeds taking over the riverbank edge means less opportunities for dogs to go into the river.	This relates to operational services and has been referred to the recreation section.	
Gary (No surname provided)	Cat-heads in parks and around playgrounds need to be sprayed.	This relates to operational services and has been referred to the recreation section.	
Friends of Centennial Park	Support the report and are happy that the Centennial Park Master Plan will be implemented. Request that the general policies within the report with regard to all open space are applied to Centennial Park.	The positive response is noted. The general policies apply to all open space, this would include Centennial Park.	
Tony Thorpe	Proposed 70 initiatives to assist sport and recreation in Bathurst. These can be viewed in full in <u>attachment 2</u> . A pamphlet for a football sports scheme from 2015 has also been provided.	These comments have been noted and generally go beyond the strategic purpose of the Open Space Strategy.	

As none of the submissions opposed the implementation of the Strategy as drafted, a Submission Hearing was not held in relation to this matter.

A review of the recommendations of the draft Strategy has identified that there are a number of land parcels currently being used for open space and recreation purposes that are not currently zoned RE1 Public recreation. In accordance with the recommendations of the Bathurst 2040 Open Space Strategy, these parcels should be rezoned to RE1 (Public Recreation) to support the implementation of the Strategy. These land parcels, and why they are required to be rezoned, are shown in the table and maps at **<u>attachment</u>** <u>**4**</u>. There is also one privately owned parcel currently partially zoned recreation that should be rezoned to residential (see map 11 of **attachment 4**).

CONCLUSION:

Council has engaged consultants to prepare an Open Space Strategy to inform the future planning of public open space in the Bathurst Region. The final draft report has been received by Council and has been placed on public exhibition to allow community feedback on the recommendations of the Strategy. The draft Strategy has been well received with very few submissions lodged with Council. No submissions objected to the draft Strategy.

The draft Strategy has already informed the preparation of Councils Local Strategic Planning Statement and the planning of new suburbs.

The Strategy is now presented to Council for consideration of its adoption and also to commence a Planning Proposal to rezone relevant land parcels to RE1 (Public Recreation) to support the recommendations of the Strategy.

Importantly, Council should note that the implementation of the Strategy will increase the amount of open space that will be owned by Council and that will need to be managed into the future. Council needs to consider the financial implications of the Strategy as it prepares the 2020/21 and future budgets, especially the financial implications for open space maintenance.

FINANCIAL IMPLICATIONS:

The preparation of the Strategy was managed within Council's current budget.

The preparation of a Planning Proposal will be undertaken within existing budgets.

Whilst some new open space areas will be dedicated to Council as new residential areas are developed, the increasing area and the standards of embellishment and maintenance expected by the community will be a significant financial challenge for Council.

BATHURST COMMUNITY STRATEGIC PLAN – OBJECTIVES AND STRATEGIES:

- Objective 1: Our sense of place and identity.
- Strategy 1.4 Protect and improve the region's landscapes, views, vistas and open space.
- **Objective 3: Environmental stewardship.**
- Strategy 3.1 Protect and improve our natural areas and ecosystems, including the Macquaire River and other waterways.
- **Objective 4:** Enabling sustainable growth.
- Strategy 4.3 Ensure services, facilities and infrastructure meet the changing needs of our region.

Objective 5: Community health, safety and well being.

- Strategy 5.1 Provide opportunities for our community to be healthy and active.
- Strategy 5.5 Plan and respond to demographic changes in the community.

Objective 6: Community leadership and collaboration.

Strategy 6.1 Communicate and engage with the community, government and business groups on important matters affecting the Bathurst region.

COMMUNITY ENGAGEMENT:

01 **Inform** - to provide the public with balanced and objective information to help them understand the problem, alternatives, opportunities and/or solutions.

ATTACHMENTS:

- 1. Executive Summary [8.2.6.1 8 pages]
- 2. Consultation Responses Received [8.2.6.2 17 pages]
- 3. OSS Summary Report of Your Say [8.2.6.3 6 pages]
- 4. List of Land Parcels to be Rezoned [8.2.6.4 10 pages]

8.2.6 BATHURST 2040 OPEN SPACE STRATEGY

File Nos: 20.00314 & 20.00341

MINUTE

RESOLUTION NUMBER: ORD2020-86

MOVED: Cr J Jennings SECONDED: Cr J Rudge

RESOLVED:

That Council:

- (a) Adopt the Bathurst 2040 Open Space Strategy;
- (b) Prepare a Planning Proposal in accordance with the NSW Department of Planning, Industry & Environment Guidelines to amend the Bathurst Regional Local Environmental Plan 2014 to rezone those land parcels as recommended by the Bathurst 2040 Open Space Strategy outlined in this report;
- (c) Forward the Planning Proposal to the NSW Department of Planning, Industry & Environment to request a gateway determination;
- (d) Accept any delegations from the NSW Department of Planning, Industry & Environment in relation to this Planning Proposal;
- (e) Consider the financial implications of the increasing costs associated with the maintenance of additional and improved open space as part of the 2020/21 and future budget processes; and
- (f) call a division.

On being **<u>PUT</u>** to the **<u>VOTE</u>** the **<u>MOTION</u>** was **<u>CARRIED</u>**

The result of the division was:

<u>In favour of the motion</u> - Cr W Aubin, Cr B Bourke, Cr A Christian, Cr J Fry, Cr G Hanger, Cr J Jennings, Cr M Morse , Cr I North, Cr J Rudge <u>Against the Motion</u> - nil <u>Absent</u> - nil Abstain - Nil